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The impact of changes in dwelling characteristics and housing preferences on Belgian house prices

by P. Reusens, F. Vastmans and S. Damen





The impact of changes in dwelling characteristics and housing preferences on Belgian house prices ¹

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Introduction

House price developments have a major impact on housing affordability, wealth of households, economic activity and financial stability (Reusens and Warisse, 2018). It is therefore important to have reliable house price indices available in order to detect trends, turning points and bubbles. However, house price indices have been identified as a key data gap because the wide methodological differences between existing house price indices often result in varying price developments, which hamper both within-country and cross-country comparisons (Silver, 2014).

The key difference between house price indices is the extent to which they control for changes over time in the characteristics of the dwellings sold. First, indices of the average or median prices do not make any quality adjustments at all and are therefore strongly affected by these changes in the composition of the properties sold. For example, if many large houses are sold in a certain quarter, this will artificially raise the average house price for that quarter. Second, mix-adjustment price indices perform a basic quality adjustment by correcting for compositional changes of certain sub-groups, but they ignore quality differences over time within these sub-groups. An example is the NBB mix-adjustment house price index, which uses apartments, ordinary houses and detached houses at the district level as sub-groups (Warisse, 2017). Finally, hedonic price indices perform a more advanced quality adjustment by taking into account a wide range of housing and location characteristics with the aim of measuring the price change of an identical dwelling. Using estimates for the price premia of these different characteristics, they compute the quality of the dwellings sold as the value of their dwelling characteristics. The hedonic price index can then be constructed by adjusting the average sales prices for the change in the estimated quality of the dwellings sold over time.

This paper develops new hedonic house price indices for Belgium, its three Regions and its municipalities for the period between the third quarter of 2011 and the second quarter of 2021 and investigates the price impact of changes in both the characteristics of the dwellings sold and housing preferences. We use a unique dataset in which the residential real estate transaction data from the Federal Public Service Finance were merged with the datasets for energy performance certificates granted by the regional energy authorities. Our data include all existing houses and apartments sold in Belgium but exclude new-builds. In addition to the analysis of the structural patterns over the previous decade, we put special emphasis on the COVID-19 period, which has

¹ This article is a non-technical version of the NBB Working Paper by Reusens, Vastmans and Damen (forthcoming) "The impact of changes in dwelling characteristics and housing preferences on house price indices".

impacted housing markets and consumer preferences due to the lockdowns and the strong and structural increase in remote working. As the official date of completion of property sales as recorded by notaries is about three months after exchanging (i.e. signing of the first binding contract or *compromise*), our sample until the second quarter of 2021 makes it possible to analyse the first full year of the pandemic in Belgium.

A first finding is that our hedonic house and apartment price indices are less volatile than the existing indices, thanks to their correction for changes over time in the characteristics of the dwellings sold. Therefore, they are more reliable to measure the price change of an identical dwelling and to detect trends and turning points in real time. We also show that part of the volatility of the existing indices is caused by seasonality patterns in the dwelling characteristics, in which the average garden and house size and the share of detached houses are higher for houses sold in the spring and summer months.

A second finding is that the price of an identical house has increased by 7 % less over the past decade compared to the average prices of the houses sold in the Flemish and Walloon Regions (and 5 % less for the Brussels-Capital Region). This divergence is the result of the gradually higher quality of the houses sold over the past decade, where quality should be broadly interpreted as the value of the dwelling characteristics of the dwellings sold.

The improvement in quality of the sold houses over the past decade is mainly driven by an improved energy performance and to a lesser extent also due to an increase in the average dwelling and garden size of the houses sold. The average energy performance EPC score of the houses sold has improved substantially over the past decade in the Walloon and Flemish Regions, by respectively 90 kWh/m² and 70 kWh/m², and to a lesser extent also in the Brussels-Capital Region (a reduction of 30 kWh/m²). But, in absolute terms, it is currently still slightly higher in the Walloon Region (425 kWh/m²) than the Flemish Region (410 kWh/m²) and the Brussels-Capital Region (393 kWh/m²). Finally, while the average EPC score of apartments (about 250 kWh/m²) is lower than that of houses thanks to their building structure, it has improved only by 30 kWh/m² over the last ten years. Looking ahead, the energy quality of both houses and apartments will need to improve a lot more in the coming decades in order to reach the European climate goal of having an energy efficient building stock with an average EPC score of 100 kWh/m² by 2050. Moreover, this renovation wave could be accelerated due to the war in Ukraine and the subsequent objective of a rapid reduction in Europe's dependence on fossil fuel sources. This implies that taking into account the improvements in energy quality for the construction of house price indices will only become more important in the future.

We also find that the price premium for energy-efficient houses is large and that it has grown over the past decade. In particular, a house with an EPC score of 150 kWh/m² is estimated to be about 12 % more expensive than a similar house with an EPC score of 350 kWh/m² for the period 2020Q3-2021Q2. It should nevertheless be noted that these estimates are subject to uncertainty because the data do not enable us to make any precise distinction between the impact of energy performance and that of the general living comfort. Our estimates for apartments suggest that the price premium of an energy efficient apartment is lower compared to that of an energy efficient house and that the average energy performance of the entire apartment building also has an impact on the apartment price. The estimation uncertainty is even larger for the estimated price premium of apartments as the property sold is in many cases linked to the EPC score of another apartment unit in the same block of flats due to the lack of an exact match of the databases at the apartment unit level. Finally, our estimates do not yet cover the impact of the enormous energy price rises since last autumn.

Turning to the recent period, house prices rose very strongly in the first year of COVID-19 and this increase was not driven by changes in the quality of the houses sold. The share of detached dwellings, the average garden size and the average dwelling surface of both apartments and houses have remained broadly unchanged compared to the property sold just prior to the pandemic, which likely is the result of the inelastic supply of dwellings in Belgium (Caldera and Johansson, 2013). As a result, the price growth of our hedonic index was about equal to that of the average prices index. The year-on-year price growth of houses in 2021Q2 was higher in the Flemish Region (+9%) than the Brussels and Walloon Regions (+7%), despite the abolition of the mortgage interest

deduction scheme ("housing bonus") in the Flemish Region in January 2020. The price growth was also strong for apartments in the three Regions, but slightly lower compared to houses, which suggests a slight shift in demand from apartments to houses.

The COVID-19 lockdowns and the strong and structural increase in working from home seem to have had an impact (albeit only moderate) on size-related housing preferences. The estimated price premium of a detached dwelling rose in the first year of the pandemic, but only in the Flemish Region (+2 percentage points in 2021 compared to 2019) and in the Brussels-Capital Region (+7 percentage points), the latter nevertheless not being statistically significant due to the tiny sample of detached dwellings. There was also a limited increase of about 1 percentage point in the price differential between large and small garden and dwelling sizes, but these changes are not statistically significant. Given the above discussed inelastic supply of houses, especially in the short run, we interpret these changes in the price premia to reflect changes in housing preferences.

However, we do not find any evidence for a reversal of the urban house price patterns of the past two decades, in which price growth in cities had outpaced that of the more rural areas. House price growth in the first year of COVID-19 continued to be slightly higher in most cities compared to the surrounding rural-urban fringe and commuter belt. Nor do we find any reversal of the inter-urban price patterns, and price growth in the different cities has continued to be strongly correlated with the share of highly-educated young adults. Housing demand in the first year of the pandemic is believed to have risen for many of these highly-educated people thanks to higher disposable income, an accumulation of forced savings, the low interest rate environment and extra parental financial assistance. Prices have also risen more in the coastal municipalities as well as in municipalities with a large proportion of holiday houses, which most likely reflects higher demand for second properties. All in all, the final impact of COVID-19 and the structural expansion of remote working remains to be seen, given that household relocation decisions take time and are not easily made in the midst of a pandemic.

Finally, the wide differences in average house prices across municipalities are to a large extent the result of differences in the municipality location value. The latter is strongly positively correlated with the share of highly-educated young adults, which most likely reflects their higher income, wealth and parental financial assistance. In addition, there are also strong differences between municipalities in the quality of the property sold. For instance, the average quality of townhouses is lower than their surrounding rural municipalities as cities consist to a larger extent of small, old and terraced houses.

Our paper is arranged as follows. Section 1 sets out the methodology and section 2 discusses the data. While Section 3 analyses the aggregate price developments for the three Belgian Regions, section 4 looks at a more granular level and investigates if and to which extent COVID-19 has altered urban house price patterns. Finally, section 5 concludes our findings.

1. Methodology

This section describes the framework used to construct the hedonic house price index and assess the price impact of changes in both the quality of the dwellings sold and housing preferences. Further methodological details can be found in Reusens, Vastmans and Damen (forthcoming).

We use Eurostat's (2013) standard log-linear hedonic regression model with yearly changing coefficients:

$$\log(p_{it}) = \delta_t + \sum_{k=1}^K \beta_t^k x_{it}^k + \varepsilon_{it} \quad for \ i = 1, ..., N_t \ and \ t = 0, ..., T \ (1)$$

where $\log(p_{it})$ is the logarithmic transformation of the price at which dwelling i was sold in year t, x_{it}^k is the level of variable k of this dwelling, δ_t is the time-fixed effect of year t, ε_{it} is assumed to be an independently

and normally distributed error term with mean zero and constant variance, K is the number of variables, N_t is the number of observations in year t and T+1 is the number of years. The vector of variables x_{it}^k consists of dummy variables for the individual dwelling characteristics (such as the dwelling type and municipality) and linear basis functions for the continuous characteristics (such as dwelling surface and energy performance EPC score). For instance, a dwelling with an energy efficiency EPC score of 200 kWh/m² has a value of 0.5 for the basis functions of 150 kWh/m² and 250 kWh/m² and a value of zero for the remaining basis functions. Finally, the estimated regression coefficient $\hat{\beta}_t^k$ can be interpreted as the price premium for the variable relative to the reference category by applying the transformation $\exp(\hat{\beta}_t^k)$ -1 (Halvorsen and Palmquis, 1980). These price premia are allowed to differ across the different years, hence capturing possible changes in the relative attractiveness of the different municipalities and changes in preferences for certain dwelling characteristics.

The price change in the geometric mean index can be written as the product of the (geometric imputation Fisher 1) hedonic price index I_t and a "quality composition effect" Q_t , which measures the percentage difference in quality of the dwellings sold in period t compared to the base period t0 (where quality should be broadly interpreted as the value of their dwelling characteristics)

$$\frac{\prod_{i=1}^{N_t} p_{it}^{1/N_t}}{\prod_{i=1}^{N_0} p_{it}^{1/N_0}} = I_t (1 + Q_t) \ (2)$$

Reusens, Vastmans and Damen (forthcoming) propose a framework to further decompose the quality composition effect Q_t into the contributions of the different variables, which for small values can be approximated as

$$(1 + Q_t) \approx \prod_{k=1}^{K} [1 + \hat{\beta}_{0t}^k (\bar{x}_t^k - \bar{x}_0^k)]$$
 (3)

where $\hat{\beta}_{0t}^k = (\hat{\beta}_0^k + \hat{\beta}_t^k)/2$ are the estimated coefficients. This shows that the contribution of each variable k to the quality composition effect is approximately equal to the product of the average estimated coefficient $\hat{\beta}_{0t}^k$ (i.e. the price premium of the dwelling characteristic k) on the one hand and the difference of the sample mean of the characteristic k in time period k and time period k on the other hand. As a result, the contribution to the quality composition effect is only large for a dwelling characteristic that has an important price impact and for which the average level changes substantially over time. Reusens, Vastmans and Damen (forthcoming) show that the decomposition can be applied straightforwardly for the analysis at a quarterly frequency.

In addition to the hedonic price indices for the Belgian Regions, Reusens, Vastmans and Damen (forthcoming) also develop hedonic house price indices for the Belgian municipalities. They also break down the differences in the average prices between two municipalities into, on the one hand, differences in the value of the location and, on the other hand, differences in the average quality of the houses sold.

2. Data

We use a unique dataset in which the universe of residential real estate transactions was merged with datasets from the energy performance certificates (EPC) granted by the regional energy authorities. Our data include all existing houses and apartments sold in Belgium between 2011Q3 and 2021Q2.

The database from the FPS Finance's General Administration of Patrimonial Documentation (GAPD) includes all sales transactions of existing dwellings in Belgium. Newly-built homes are not included. The database contains information on the sales price, the date of the notarial deed, the transaction type (e.g. private sale, public sale or inheritance), the nature according to the deed, a unique identifier of the lot ("capakey") and a series of dwelling characteristics.

¹ Note that the geometric imputation Fisher price index is one of the advocated hedonic methods by Eurostat (2013) and Hill et al. (2018).

We include the most important price determining dwelling characteristics. For our model for houses, we the dwelling type, the dwelling surface, the age of the building, the number of years since the latest officially recorded renovation and the garden size, which we computed as the difference between the plot size and the built surface. In addition, we also include the municipality of the house to capture the location value, but intra-municipality differences in the mobility and amenities are not taken into account due to the unavailability of standardized indicators for the three Regions. For our apartment model, we also included the number of rooms, the presence of multiple bathrooms, the number of garages and the separate storage area. Due to the limited number of apartment sales in many municipalities, we used urban regions (see section 4.1) as location variables for the apartment model, except for the municipality dummies in the Brussels-Capital Region and the coastal area.

As the transaction dataset does not include indicators on the energy quality of the house, we augmented the dataset with the energy performance certificate (EPC) datasets from the 3 regional energy agencies (VEKA, SPW Wallonie and Brussels Environment)². They are a result of EU Directive 2002/91/EC on the energy performance of buildings. Each dwelling that is built, sold or rented with some form of publicity needs to have an EPC certificate. The EPC score is an overall indicator of the energy efficiency of the house sold and measures the yearly theoretical primary energy consumption for heating and domestic hot water per square meter of floor space (measured in kWh/m² per year). This score depends on the one hand on the wall, roof and floor insulation, the windows, solar panels and the installations for heating and hot water, and on the other hand on the dwelling characteristics such as the property type and living surface area. A lower EPC score corresponds to a more energy-efficient dwelling. The Flemish Region started implementing EPC certificates earlier (2009) than the Walloon and Brussels-Capital Regions (2011).

For houses, we match the transaction dataset with the most recent EPC score prior to the date of sale, where the matching was done using the capakey information on the precise location. While this procedure yields an exact match for the vast majority of the sold houses, there is no exact match possible between the transaction dataset and the EPC dataset at the apartment unit level. The problem is that due to the lack of an official box number in Belgium, the identification of an apartment unit within an apartment building differs between the databases. We therefore assume that the EPC score of a sold apartment unit corresponds to the most recent EPC score prior to the date of sale attributed to the apartment building. But this often leads to an imperfect match in which the sold dwelling is linked to the EPC score of another apartment unit in the same building. Given the substantial variation in EPC scores within one apartment block depending on the position of the flat within the building, this leads to a measurement error and so an underestimation of the size of the energy efficiency price premia. As an additional analysis, we also use the average of the available EPC scores of all apartment units in the building prior to the date of sale, which can be a proxy for the global energy efficiency of the apartment block. But the inclusion of old and possibly outdated EPC scores in the average implies that recent energy renovations are only partially taken into account.

We clean the data in several steps. First, we only include houses with one housing unit and exclude multi-family houses. We also exclude bungalows and inheritance transactions. Second, we removed observations where one of the characteristics is higher than the 99.95th percentile or lower than the 0.05th percentile. Third, we also drop observations in the transaction dataset with missing values of the characteristics. In addition, EPC scores could not be matched with 11 % of the sold houses and about 8 % for apartments in the Flemish and Brussels-Capital Region and to about 27 % for houses and apartments in the Walloon Region. While the exclusion of observations with missing values in general reduces the representativeness of the sample, it could possibly have the opposite effect for dwellings with no EPC score. These partly consist of non-market transactions between family without advertising, for which no EPC certificate is required and the prices of which could deviate from

¹ Note that the officially recorded renovations only capture reported physical changes that require a building permit. Moreover, policies governing these building permits have changed over time.

² Note that we have incorporated the energy performance data of both recent dwellings (homes built after 2006) and older ones, which are stored in separate energy agency databases.

the market value. Finally, we remove observations with studentized residuals outside the interval [-2.2], in line with the Eurostat (2017) best practice to remove outliers.

Since our dataset ranges from 2011Q3 until 2021Q2 and our regressions are performed on a yearly basis, our years are shifted backwards by two quarters. For instance, we will refer to the year 2021 as the sales between 2020Q3 and 2021Q2. This corresponds to the first COVID year, which started in Belgium in mid-March 2020, as the official recording date of the house sale by notaries and land registries typically takes place about three months after exchanging.

3. Hedonic house price index for the three Belgian Regions

This section discusses the hedonic house price index for the three Belgian Regions. Section 3.1 first discusses the estimated price premia of the dwelling characteristics, with a focus on the changes in the first COVID year as well as on the energy efficiency price premia. Section 3.2 then analyses the changes over time in the housing characteristics of the dwellings sold and section 3.3 shows the impact of these changes on average house prices. Section 3.4 compares our hedonic index to other existing indices and section 3.5 combines the indices of the Regions to an overall house price index for Belgium.

3.1 The estimated price premia of the dwelling characteristics

The model (1) is estimated using ordinary least squares separately for houses and apartments, given that their price determining characteristics differ (e.g. an apartment unit does not have a garden). In this section, the model is also estimated separately for the three Belgian Regions as the estimated coefficients can differ across the Regions due to cultural and economic differences as well as differences in housing policies and housing taxation 1.

The reference house corresponds to a 50-year-old terraced house with an EPC score of 350 kWh/m², not officially renovated, a dwelling surface of 150 m², a garden of 200 m², located in the main municipality of the Region (Antwerp, Brussels or Liège). The reference apartment is a 50-year-old apartment, not officially renovated, a living surface of 100 m², 4 rooms, 1 bathroom, an EPC score of 250 kWh/m², no garage and no separate storage area.

Charts 11 to 16 in Appendix A show the estimated price premia for a selection of dwelling characteristics for each of the three Regions and chart 17 shows the estimation error of the coefficients for the year 2021 estimates. First, most estimated price premia are broadly similar for the three Regions, but there are some notable differences such as the larger price discount in the Walloon Region for dwellings more than a century old. Second, most price premia have not changed much, which reflects relatively stable housing preferences. The main exceptions are the substantial increase in price premia for energy-efficient houses over the past decade (see box 1), the slight changes related to dwelling size, garden and dwelling type in the first COVID year (see below) and changes in the location value of the municipalities (see section 4).

The COVID-19 lockdowns and the strong and structural increase in working from home seem to have only moderately impacted size-related housing preferences. Table 4 in Appendix A shows the difference of the estimated price premia for the years 2021 and 2019 of charts 11, 12 and 13 as well as the Z-score of Paternoster *et al.* (1998) to test if the difference is equal to zero. The estimated price premium for a detached dwelling increased in 2021 compared to 2019, but only in the Flemish Region (+2 p.p. in 2021 compared to 2019) and

¹ In the interest of space, we do not show the model estimates for the full Belgian sample, which will be used in Section 5.

in the Brussels-Capital Region (+7 p.p.), the latter nevertheless not being statistically significant due to the tiny sample of detached dwellings and the corresponding large estimation error. There was also a limited increase in the estimated price discount for several of the small garden and dwelling size categories and a limited increase in the estimated price premia for several of the large garden and dwelling sizes, but these changes are not statistically significant and generally no bigger than 1 percentage point.

BOX 1

The price premia of energy efficient dwellings

We are the first to estimate the price impact of energy efficiency on house prices in Belgium by combining the transaction dataset from the FPS Finance and the regional energy agencies' EPC datasets. Chart 1 shows the estimated price premium for different energy efficiency values for both houses and apartments. These price premia measure the price difference to a comparable dwelling with an EPC of 350 kWh/m² (corresponding to the midpoint of the Flemish energy label D) but that is similar in terms of the other dwelling characteristics of the model (e.g. the same dwelling size, dwelling type, age and location). In addition, in order to single out the pure price impact of the EPC score, the estimated price premia in chart 1 are corrected for the impact of quality and comfort characteristics for which no data is available. Without this correction, the magnitude of the estimated price premia for energy efficiency are likely to be substantially overestimated, given that these unobserved quality and comfort characteristics are positively correlated with the energy efficiency. For instance, the uncorrected price premium for energy-efficient dwellings would partly capture the fact that the quality and comfort of energy-efficient homes are typically above average. Based on the difference between the price premia between a model with and without these additional quality and comfort characteristics estimated by Damen (2019), we reckon the additional quality and comfort characteristics account for a third of the estimated price premium for EPC values below 350 kWh/m² and half in the case of EPC values above 350 kWh/m². All in all, the estimated price premia should be interpreted with caution, given that, in addition to estimation error, they could be affected by uncertainty and differences in this correction factor over time and between Regions.

Chart 1a shows that the energy efficiency price premia of houses are large and of similar magnitude in the three Regions. Correcting our estimates for the above discussed impact of unobserved quality and comfort variables, they amount to about +17% (EPC 50), +12% (EPC 150), +6% (EPC 250), -4% (EPC 450), -7% (EPC 550), -8% (EPC 650), -9% (EPC 750), 11% (EPC 850), -11% (EPC 950) and -13% (EPC above 1050) in 2021. These estimated price premiums are slightly larger than the estimates by Damen (2019) for the Flemish Region, which were obtained using realtor data for the period 2009-2017. They are also well within the range of those reported in previous empirical studies (see, for instance, the extensive overview given in table 1 in Copiello and Donati, 2021), but it should be noted that this range is very wide due to differences in the data availability, methodology, sample period and country of the studies.

The positive price premia of the energy efficient houses with EPC score of 150 kWh/m² have almost doubled compared to 2012, from about 6.5 % in 2012 to about 12 % in 2021, which is also statistically significant. Conversely, the price discounts of the low energy efficient scores have remained broadly constant. This finding of an upward trend in energy efficiency price premiums is in line with Damen (2019), Evangelista *et al.* (2020) and Aroul and Rodiuz (2017). It is the result of the increasing awareness

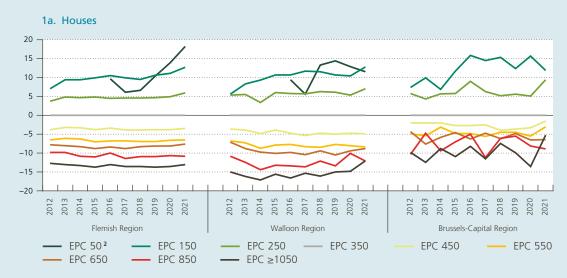


by households of the importance of energy efficiency when purchasing a house, which can reflect the increased transparency by the EPC certificate, an increase in the expected future energy prices and the increased environmental consciousness, including the target to reach energy label A by 2050. Given the findings of Myers *et al.* (2019) that homebuyers are attentive to energy costs, the recent surge in energy prices as well as the recent announcement by the Flemish government on compulsory energy renovation requirements could push up the price premium even further.

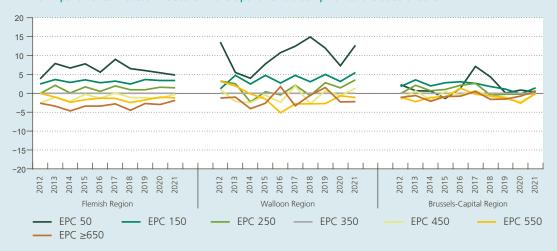
Chart 1

Estimated energy efficiency price premium 1

(in %, price difference to a comparable dwelling with an EPC score of 350 kWh/m²)



1b. Apartments – latest EPC score in the apartment block prior to the date of sale



² The price premium of EPC 50 for houses is omitted for the period before 2015 and for Brussels houses as it was based on too few observations.



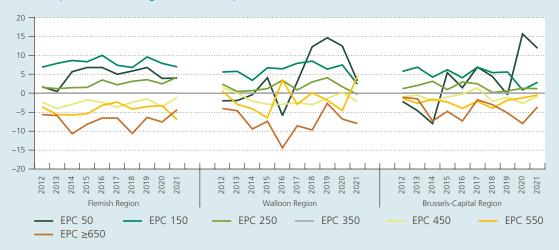
¹ The estimated price premia have been roughly corrected for the impact of unobserved quality and comfort characteristics, but should still be interpreted with a lot of caution, especially for apartments (see box 1). Note also that our years are shifted backwards by two quarters (e.g. our year "2021" corresponds to the period 2020Q3-2021Q2).

Chart 1 (continuation)

Estimated energy efficiency price premium¹

(in %, price difference to a comparable dwelling with an EPC score of 350 kWh/m²)

1c. Apartments – average EPC score in apartment block



Sources: Brussels Environment, FPS Finance, SPW Wallonie, VEKA, own calculations.

Chart 1b and 1c show estimates for the price premia for the energy efficiency of respectively the apartment unit and the entire apartment building, but these should be interpreted with a lot of caution. In contrast to houses, there is no exact match possible between the transaction dataset and the EPC dataset at the apartment unit level due to differences in the identification of an apartment unit within an apartment building (see section 2). First, chart 1b assumes that the EPC score of a sold apartment corresponds to the most recent EPC score prior to the date of sale, but the imperfect matching implies that the flats sold are in many cases linked to the EPC score of another apartment unit in the same block. Second, chart 1c shows the price premia using the average of the available EPC score of apartment units in the building prior to the date of sale, which can be a rough proxy for the global energy efficiency of the whole block of flats.

Chart 1b shows that the estimated price premia are much smaller for apartments compared to houses, especially in the Brussels-Capital Region. Also, in contrast to houses, the estimated price premia have not increased over the previous decade. Correcting for the impact of unobserved quality and comfort variables, the estimated price premia of an apartment with an EPC of 150 kWh/m² equals 4% (Walloon Region), 3% (Flemish Region) and 2% (Brussels-Capital Region), while the price discount of a dwelling with an EPC of 550 kWh/m² equals only –1% in the three Regions. However, the magnitude of our estimated price premia for apartments is very likely underestimated because of measurement error. The



¹ The estimated price premia have been roughly corrected for the impact of unobserved quality and comfort characteristics, but should still be interpreted with a lot of caution, especially for apartments (see box 1). Note also that our years are shifted backwards by two quarters (e.g. our year "2021" corresponds to the period 2020Q3-2021Q2).

² The price premium of EPC 50 for houses is omitted for the period before 2015 and for Brussels houses as it was based on too few observations.

reason is that, due to the lack of an exact match of the databases at the apartment unit level, the sold dwelling is in many cases linked to the EPC score of another apartment unit in the same apartment building (see section 2). Still, the finding of a small price premia for the EPC score of apartment units is in line with the findings of Damen (2019), but Evangelista *et al.* (2020) found the price premia for apartments to be larger than for houses.

Finally, chart 1c seems to suggest that the average EPC score of the apartment building has a larger price impact than the EPC score of the individual apartment unit. Apartments with an average EPC score at the building level of 150 kWh/m² are sold at a price premium of about 8% in the Flemish Region and about 6% in the Walloon and Brussels-Capital Regions. The price discount of apartments in buildings with an average EPC score of 550 kWh/m² is -4% in the Flemish Region and -2% in the Walloon and Brussels-Capital Regions. This could possibly indicate that households anticipate the costs of future energy renovations of the entire apartment building, as all owners have to contribute to the energy renovation of the common parts of the building, including the outer walls, roof and floor. However, the higher importance of the average EPC score of the apartment block can also be the result of the above discussed measurement error and it could in addition be the result of differences in the unobserved quality and comfort variables. In this respect, we welcome the introduction of the EPC score for the common parts of an apartment building, which will make it possible to estimate the price importance of energy efficiency in these common parts more accurately.

3.2 Changes in the average dwelling characteristics over time

Table 1 shows the yearly averages for a selection of dwelling characteristics for the years 2012, 2019 and 2021. We compare 2012 to 2021 to assess the long-term trend and 2019 to 2021 to assess changes in the average variables in the first COVID year. Note that the table does not show all the volatility in the average dwelling characteristics over time and, for instance, does not look at quarterly seasonal patterns, which will be discussed below.

We do not see any strong shift in the average dwelling characteristics between 2019 and 2021. In particular, the share of detached houses, average garden size and average dwelling surface of both apartments and houses remained broadly stable. Section 3.3 will in fact confirm that the average price developments in the first COVID year were not affected much by quality composition effects.

But we do observe more substantial differences over the longer horizon. First and foremost, the houses and apartments sold have become more energy-efficient over the past decade. Chart 2 shows the distribution of the energy efficiency EPC scores of the houses and apartments sold as well as their average, by year of sale. The average energy efficiency of the houses sold – and to a lesser extent the apartments too – has improved over the past decade. First, the average EPC score of houses sold has mainly come down in the Walloon and Flemish Regions, by respectively 90 kWh/m² and 70 kWh/m², and to a lesser extent also in the Brussels-Capital Region (a reduction of 30 kWh/m²). But the overall scores are currently still slightly higher in the Walloon Region (425 kWh/m²) than the Flemish Region (410 kWh/m²) and the Brussels-Capital Region (393 kWh/m²). Second, the average EPC score of the apartments sold is lower than for houses thanks to their building structure, but it has declined to a lesser extent, by about 30 kWh/m² in all three Regions, to about 240 kWh/m² in the Flemish Region and to about 260 kWh/m² in the Walloon and Brussels-Capital Regions. The more limited reduction in the EPC score of apartments is most likely due to co-ownership of apartments and the

fact that co-owners and especially residents and landlords have different incentives. This barrier to energy renovation of apartments has recently become smaller thanks to the relaxation of the majority voting rules in 2019. Looking ahead, the energy efficiency of both houses and apartments will need to substantially further improve in the coming three decades to reach an average EPC score of 100 kWh/m² (i.e. energy label A), which is the 2050 target set by the three Belgian Regions for the entire housing stock¹. This implies that correcting for the improvements in energy quality in the house price index will only become more important in the future.

Second, the average dwelling surface of houses sold expanded considerably between 2012 and 2021 by about 5 % in the three Regions. The average garden size has increased substantially as well, in the Flemish and Brussels-Capital Regions even more than 10 % and also the share of detached houses has grown, especially in the Flemish Region, where it rose by 4 percentage points. For apartments, the average number of garages that were sold together with the sale of an apartment has changed, but this most likely reflects the fact that the recording of such joint transactions has changed in the database. Finally, the average age of the sold houses and apartments has gone up by about five years over the past decade.

Table 1

Average level of a selection of dwelling characteristics ¹

	F	lemish Regio	on	W	/alloon Regi	on	Brussels-Capital Region		
	2012	2019	2021	2012	2019	2021	2012	2019	2021
A. Houses									
Energy performance score (kWh/m²)	481	425	410	515	450	425	422	397	393
Terraced (in %)	47	43	42	42	40	40	83	82	82
Semi-detached (in %)	26	26	27	27	26	26	13	14	14
Detached (in %)	27	31	31	32	34	34	4	5	4
Villa (in %)	1	1	1	2	2	2	2	3	2
Garden (m²)	429	471	479	522	553	555	143	162	162
Dwelling surface (m²)	159	168	169	157	162	165	172	181	180
Age (years)	64	67	68	85	90	92	81	85	89
B. Apartments									
Energy performance score (kWh/m²)	267	239	237	290	265	258	298	273	265
Dwelling surface (m²)	87	88	86	83	85	85	88	89	89
Multiple bathroom dummy (in %)	3	3	4	2	2	2	4	6	7
Number of garages	0.5	0.3	0.3	0.5	0.5	0.5	0.4	0.4	0.4
Age (years)	35	40	41	40	46	46	53	57	59

Sources: FPS Finance, VEKA, Brussels Environment, SPW Wallonie, own calculations.

It should be noted that the dwellings sold are only a small sub-set of the entire housing stock and that the dwelling characteristics of the latter and their change over time can be very different. First, the sale of new builds, for which average dwelling sizes have shrunk, are not included in our dataset of sold dwellings. Second, they are to a large extent sold by the very old generations (due to death or moving into residential care homes

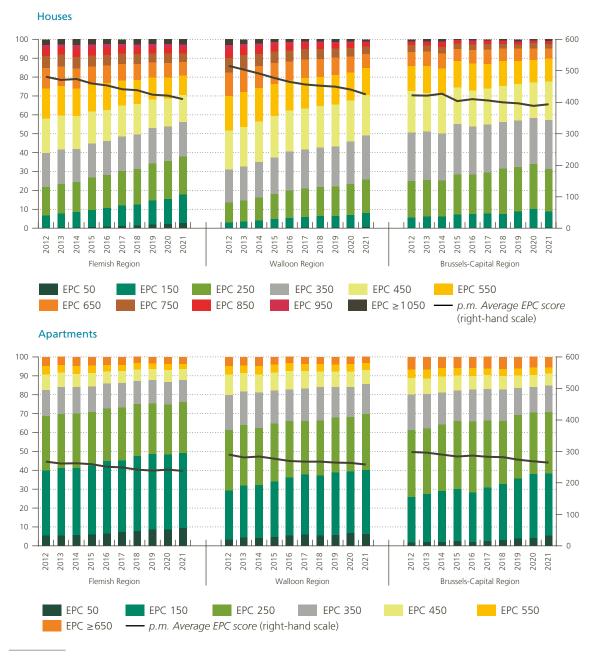
¹ Note that our years are shifted backwards by 2 quarters (e.g. our year "2021" corresponds to the first COVID year 2020Q3-2021Q2).

¹ The EU's Energy Performance of Buildings Directive (EPBD), one of the cornerstones of the European Green Deal, has set a transition to an energy-efficient building stock by 2050 as a goal for the Member States' long-term strategies. All three Regions have a similar objective to move by 2050 towards an energy-efficient housing stock with an average energy label A (i.e. a primary energy consumption of 100 kWh/m² for the Flemish and Brussels-Capital Region and 85.5 kWh/m² for the Walloon Region).

and assisted-living apartments), many of which live in large and detached houses (Vastmans, 2020). An increase in the share of houses sold by these old generations over the previous decade could potentially explain the above discussed increase in the average dwelling and garden sizes and share of detached houses. Finally, the average energy performance of the entire housing stock is better than that of our sample of sold dwellings. Energy renovation often follows a property sale (and in such cases is not yet included in the EPC score of the dwelling sold). Moreover, new builds are not included in our dataset of sold dwellings while older dwellings, which generally have a worse EPC score, are over-represented (Vastmans, 2020).

Chart 2

Distribution of the energy efficiency EPC scores of houses and apartments sold, by year of sale ¹ (in % (left-hand scale); average EPC in kWh/m² (right-hand scale))



¹ Note that our years are shifted backwards by two quarters (e.g. our year "2021" corresponds to the period 2020Q3-2021Q2).

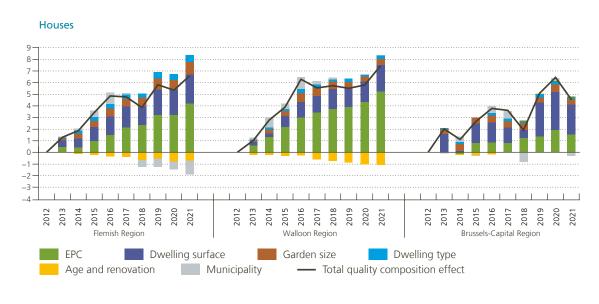
3.3 Impact of changes in dwelling characteristics over time on average prices

Chart 3 shows the total quality composition effect, which is the relative percentage difference between the (geometric) average price index and the hedonic index (see equation (2)). It also shows the contribution of each dwelling characteristic to this total quality composition effect using equation (3). While the results are computed at quarterly frequency, we show the yearly averages of these quarterly results for visual clarity.

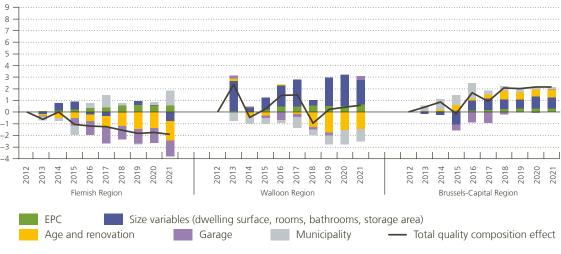
Chart 3

The quality composition effect

(in p.p., yearly average of the quarterly estimates, 2012=0)



Apartments



Sources: Brussels Environment, FPS Finance, SPW Wallonie, VEKA, own calculations.

1 Note that our years are shifted backwards by two quarters (e.g. our year "2021" corresponds to the first COVID year 2020Q3-2021Q2).

First, the quality composition effect of houses has been trending strongly upwards over the past decade and is about 7 p.p. in 2021 for the Flemish and Walloon Regions and about 5 p.p. in the Brussels-Capital Region. This means that quality of the houses sold in 2021 was 5 to 7 % higher in 2021 than in the reference

year 2012 (where quality should be broadly interpreted as the value of the dwelling characteristics of these sold houses). In other words, the price of an identical house has risen 5 to 7 % less over the past decade compared to the recorded increase in the average prices of the houses sold.

The main driver of the large quality composition effect is the improvement in energy performance, which explains respectively 4 p.p., 5 p.p. and 2 p.p. of the total quality composition effect in these Regions. This means that hedonic price indices that do not take energy performance into account will overestimate the price growth of an identical house. Another driver behind the increased quality composition is the increase in the dwelling and garden size and share of detached dwellings, which accounts for 4 p.p. of the composition effect in the Flemish Region and 3 p.p. in the Walloon and Brussels-Capital Regions. Conversely, the municipality makes a negative contribution to the quality composition effect in Flanders by about 1.5 p.p., meaning that the less expensive municipalities have a larger share in the transactions in 2021 compared to 2012. Also, the age and renovation variables contribute negatively to the quality composition effect in the Flemish and Walloon Regions by about 1 p.p.. Finally, note that the sign and magnitude of the contributions of the dwelling characteristics are in line with what could be expected from the change of the average levels of the variables in table 1 and the magnitude of the price premia in Appendix A. Equation (3) indeed showed that the quality composition effect is only large for a dwelling characteristic that has an important price impact and for which the average level changes substantially over time.

Second, the quality composition effect of houses is volatile, especially at the quarterly frequency (not shown on this graph). This partly reflects seasonality in the dwelling characteristics, in which the average garden and dwelling size and the share of detached houses is higher in the spring and summer months. Indeed, the quality composition effect is +1 p.p. higher in Q3 and Q4 for houses (reflecting sales in the spring and summer considering the three-month lag before completion) and about 1 p.p. lower in Q1 and Q2 (reflecting sales in the autumn and winter period).

Third, the quarterly volatility, the cumulative growth and seasonal pattern of the quality composition effect is smaller for apartments, implying that the value added of the hedonic index over the average price index is smaller compared to houses. This reflects the fact that the average levels of apartment characteristics of the flats sold are more stable over time compared to those of houses. The standard deviation of the quarterly change of the quality composition effect is about half as large as for houses for the Flemish and Brussels-Capital Regions, but it is comparable for the Walloon Region. The quality composition effect in 2021 is about –2 % in the Flemish Region, about +1 % in the Walloon Region and about 2 % in the Brussels-Capital Region, meaning that the quality of the apartments sold was similar in 2021 and 2012. The estimated contribution of energy efficiency to the composition effect is much smaller compared to houses. This reflects the smaller improvement in the average EPC scores (see section 3.2) and the lower estimated price premia for energy-efficient apartments (see box 1). However, the fact that the price premia are underestimated implies that we also underestimate the contribution to the quality composition effect. In addition, further improvements in energy quality for apartments will lead to larger quality composition effects in the coming decades.

Fourth, we find no substantial change in the quality composition effect in the first COVID year, reflecting the findings in table 1 that the average housing characteristics of the houses and apartments sold remained broadly stable. The quality composition effect of houses in the Brussels-Capital Region and apartments in all three Regions was broadly constant compared to 2019. In the Flemish and Walloon Regions, the quality composition effect of houses actually rose modestly in 2021 compared to 2019, by respectively +0.8 p.p. and +1.7 p.p.. However, this increase is mainly driven by improved energy efficiency and to a lesser extent a larger average dwelling surface, but this is just a continuation of the earlier trend.

Finally, our framework of equation (3) can be used to assess the impact of the planned energy renovation wave in the coming decades towards an energy-efficient dwelling stock (EPC score of 100 kWh/m² on average), assuming that the price premium stays constant at the estimated value of 2021. To this end, we compare the average price premium for a dwelling stock in which all houses have an EPC score of

100 kWh/m² with that for current property sales. As a result of the improved quality of houses compared to the current situation, the difference between the average price index and the hedonic index would be further increased by about 15 percentage points compared to 2021. This could even be higher if energy renovations are accompanied by improvements in other quality and comfort indicators (which are in this calculation assumed to remain the same). As a result, house price indices that do not take improvement in energy performance into account will overestimate the price growth of an identical dwelling. However, the 15-percentage-point bigger wedge between the average price index and hedonic index does not necessarily imply that the average house prices will be 15 % higher as a result of the transformation towards an energy efficient building stock. The evolution of average house prices is affected by the amount that households are able to pay given a fixed percentage of income that goes to housing expenses (Damen *et al.*, 2016). The question to which extent the ability to pay is affected by the investments in energy efficiency is, however, beyond the scope of this paper. For apartments, the increase in the quality composition effect based on our estimates should come to about 3 %, but this is an underestimation as our EPC price premia for apartment units are underestimated (see box 1).

3.4 Comparison of the hedonic price index with other existing indices

Chart 4 shows different property price indices for houses and apartments in the three Belgian Regions. In particular, the hedonic price index is compared with the (geometric) average price index (equation (2)), the NBB mix-adjustment index (Warisse, 2017) and the Statbel average price index, which we computed based on (arithmetic) average transaction prices that are available upon request from Statbel.

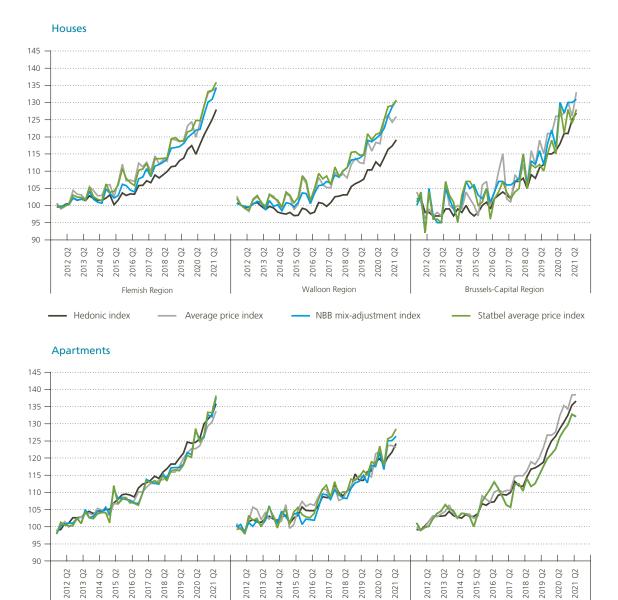
The first finding is that the cumulative growth of the hedonic index between 2012 and 2021 was substantially lower than that of the other indices for houses, but comparable for apartments. The difference with the geometric average price index is, by construction, fully accounted for by the quality composition effect discussed in section 3.3, which measures the increase in quality of the houses sold in 2021 compared to 2012. This quality composition effect is large and positive for houses (+7% for the Flemish and Walloon Regions and +5% for the Brussels-Capital Region), but small for apartments (–2% for the Flemish Region, +1% for the Walloon Region and +2% for the Brussels-Capital Region). While the divergence is even for houses still relatively small compared to the cumulative nominal price increase over the past decade, its relative importance is much larger when comparing the real house price indices deflated by the consumer price index. As cumulative inflation over the period 2011Q3-2021Q2 was 14%, the increase in the real hedonic house price index was respectively 13%, 4% and 9% in the Flemish, Walloon and Brussels-Capital Regions.

While the quality composition effect also explains the bulk of the difference between the hedonic index and the Statbel average price and NBB mix-adjustment indices, divergences also arise from varying data samples. In particular, our hedonic index and average price index are calculated on the basis of a sample that differs from the one used to calculate the Statbel average price index and NBB mix-adjustment index. The variation between samples arises from different methods for cleaning the source dataset, for removing outliers and property for which there are no data for one or more dwelling characteristics (see section 2). Finally, gaps between our average price index and the Statbel average price index also arise because the former is a geometric average and the latter an arithmetic average.

The second finding is that the cumulative price growth over the past decade has been stronger in the Flemish Region (+28% for houses and +36% for apartments) and Brussels-Capital Region (+27% for houses and +37% for apartments) than in the Walloon Region (+19% for houses and + 24% for apartments). It was also substantially higher for apartments than for houses in all three Regions, but this mainly reflects the higher price growth in cities (see section 4.3), as apartments tend to be located more in built-up areas than rural areas. Turning to the recent period, prices surged in the four quarters of the first COVID year. Despite the scrapping of the housing bonus scheme in the Flemish Region as from January 2020, the year-on-year price growth for

Chart 4 House price indices in the three Belgian Regions

(index, 2011Q3-2012Q2=100)



Sources: Brussels Environment, NBB, FPS Finance, SPW Wallonie, Statbel, VEKA, own calculations.

Average price index

2016

2017

Flemish Region

2014 2015

Hedonic index

2018

2020

2021

houses in 2021Q2 continued to be higher in the Flemish Region (+9%) than the Brussels and Walloon Regions (+7%). Price growth was also strong for apartments, but slightly lower than for houses, in particular 8%, 6% and 4% in the Flemish, Brussels-Capital and Walloon Regions respectively. This suggests there was a slight shift in demand from apartments to houses.

2015 2016 2017

Walloon Region

NBB mix-adjustment index

2013 2014 2015 2017

Statbel average price index

Brussels-Capital Region 1

2020

2021

¹ Note that the NBB mix-adjustment index equals the Statbel average price index for apartments in Brussels.

Finally, the hedonic price index is much less volatile thanks to the hedonic correction for changes in dwelling characteristics of the houses sold. Chart 5 compares the standard deviation of the quarterly growth rate of our hedonic indices to those of the NBB mix-adjustment index, the average price index and the Statbel average price index. We find that, for all Regions and for both houses and apartment, our hedonic index is about half as volatile as the other indices. The reduction in volatility compared to the NBB mix-adjustment index is however smaller for houses in the Flemish and Walloon Regions, but still amounts to 20 %. The reduced volatility partly reflects the correction for seasonal composition effects (see section 3.3), but also the standard deviation of year-on-year growth rates is lower, especially for apartments in all three Regions and for houses in Brussels (about 40 % lower compared to the Statbel average price index and NBB mix adjustment index) and to a lesser extent also for houses in Flanders and Wallonia (about 5 % and 9 % lower than the NBB mix-adjustment index and the Statbel average price index respectively).

Chart 5
Standard deviation of the quarterly growth rate of house price indices (2011Q4-2021Q2)



Sources: Brussels Environment, NBB, FPS Finance, SPW Wallonie, Statbel, VEKA, own calculations.

3.5 Belgian stratified hedonic index

Chart 6 shows the Belgian stratified hedonic index, which is computed as the weighted average of the house and apartment indices for the three Regions given in chart 4. The weights are the sales value share and they are aggregated using a Fisher price index, as recommended by Eurostat (2013). The index is compared with other existing house price indices, in particular the NBB mix-adjustment index, the Statbel hedonic index and the Statbel average price index.

The cumulative growth over the past decade of the hedonic index (+28.1 %) is about 5 p.p. lower than that of the NBB mix-adjustment index (+33.8 %) and Statbel average price index (+35.2 %). This is as expected, given that the price rise in the hedonic index for houses is much lower (see section 3.4).

We also find that the cumulative growth of our hedonic index is close to that of the hedonic index developed by Statbel. However, we argue that this is a coincidence and the result of methodological and sample differences

that largely offset each other. In particular, as the Statbel hedonic index does not take account of energy efficiency improvements in dwellings, its cumulative price growth should in principle be higher. As the energy performance composition effect will become even much more important in the next few decades, we expect our hedonic index to diverge more in the future.

Chart 6

Comparison of the stratified hedonic index for Belgium with existing house price indices (index, 2011Q3-2012Q2=100)



Sources: Brussels Environment, NBB, FPS Finance, SPW Wallonie, Statbel, VEKA, own calculations.

4. The impact of COVID-19 on urban house price patterns

While section 3 analysed the aggregate price developments for the three Belgian Regions, this section looks at a more granular level into whether and to what extent COVID-19 has altered house price patterns at the municipality and urban region level.

Urban patterns have evolved substantially over time and are the result of changes in the costs and benefits of living in one place rather than another. The widespread use of cars and the construction of motorways since the mid-20th century made it possible for households to move further away from the cities while still being able to commute to their jobs and the city amenities. This led to a strong suburbanisation process in many advanced countries, resulting in higher price growth outside the cities. This pattern was reversed in the 2000s and price growth in the cities has since outpaced that of rural areas. Edlund *et al.* (2016) found that centrality attracted skilled workers and argued that high-income-low-leisure-time households have reinforced the gentrification process. Similar patterns are referred to as "The rise of the creative class" (Florida 2002), "Triumph of the city" (Glaeser 2011), "The new geography of jobs" (Moretti, 2012) and "Super star cities" (Gyourko *et al.* 2013).

A key question is whether COVID-19 and the structural increase in working from home have led to a reversal of these urban patterns. More specifically, we investigate whether demand has shifted from the cities to the

surrounding rural-urban fringe and commuter belt (intra-urban patterns) and if the gap between the more expensive and less expensive cities has diminished (inter-urban patterns). Several factors are at play.

By reducing work-related commuting costs, the strong and structural increase in remote working has a positive impact on the relative attractiveness of the more rural and less expensive areas compared to the cities. A longer commuting distance obviously becomes less of a burden when workers commute only two or three days a week instead of five. This effect is expected to be stronger in cities in which a large share of the jobs can be done from home. Ramani and Bloom (2021) indeed find subdued price growth in the high-density US cities, which they attribute to their larger share of jobs than can be done from home. Likewise, as working from home is more likely to be possible for highly-educated workers, we expect this effect to be stronger for cities with a large share of highly-educated inhabitants.

But cities are not only centres of production, but also of consumption. The amenity-based theory of location by income developed by Brueckner *et al.* (1999) shows that the relative location of different income groups depends on the spatial pattern of amenities in a city, which explains why central Paris is rich and downtown Detroit poor. So, if a city is mostly attractive because of its amenities, the impact of the decline of work-related commuting costs on its housing demand is lower. Couture & Handbury (2020) demonstrate that the persistent urban density of non-tradable service amenities accounted for over 40 % of young college-educated urbanisation from 2000 to 2010 in the US.

Another element that may explain divergent price developments between urban regions is the asymmetric impact COVID-19 has on different households' ability to pay and their housing demand. While the coronavirus crisis had a negative impact on the income of the self-employed, those on furlough and the lowest-income households, aggregate disposable income continued to rise in Belgium. In addition, the saving rate in 2020 surged and was mostly boosted by the forced saving of high-income groups (Basselier and Minne, 2021). Furthermore, there is anecdotical evidence that young households have received more parental financial assistance for the purchase of their house than in the past. Finally, low interest rates have boosted demand for real estate, especially for wealthy households. As all these positive effects on housing demand are believed to be stronger for the highly-educated households, price pressures are expected to be larger for municipalities with a high share of highly-educated inhabitants.

Finally, changes in consumer preferences for dwelling characteristics play a role too. As the price premium for detached dwellings and the value of garden and dwelling size slightly increased in the first COVID year (see section 3.1), this will have a negative impact on average house prices in cities, as cities consist to a larger extent of small, old and terraced houses.

After a brief description of the municipalities and urban regions in Belgium in section 4.1, section 4.2 analyses the cross-sectional differences of the average house prices in 2021 between municipalities, which are broken down by municipality location value and quality of the dwellings sold (where quality should be broadly interpreted as the valuation of dwelling characteristics). Section 4.3 compares the price trend in the first COVID year to that of the previous decade. This section focuses solely on the analysis of houses, using the model estimates of equation (1) for Belgium as a whole 1.

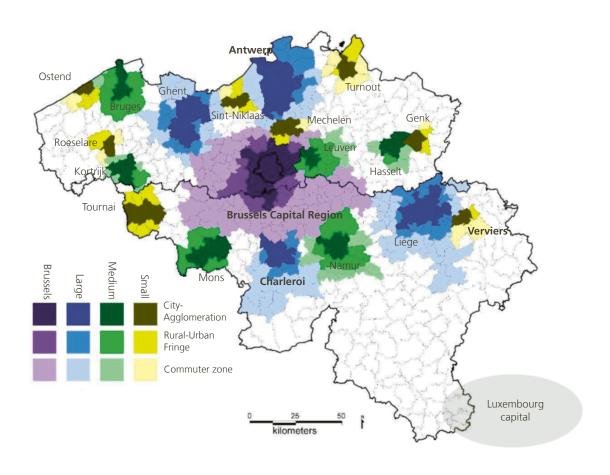
4.1 Belgian municipalities and urban regions

For the analysis of the house price differences *within* urban regions (intra-urban) and *between* urban regions (inter-urban), we analyse the 581 Belgian municipalities as well as their urban region classification of Vanderstraeten *et al.* (2019), shown in chart 7. They defined the core of an urban region as the core city (urban level 0) and

¹ Note that apartments are not analyzed in the section because of the data measurement error of their energy quality and because their model does not include location variables at the granular municipality level (see above).

some agglomeration municipalities (urban level 1), which is a zone of uninterrupted built environment broader than the city borders. The rural-urban fringe (banlieue) (urban level 2) is a zone of more dispersed residential settlements but with a strong focus of the population on the agglomeration. The commuter belt (urban level 3) is the area surrounding the urban region in which many people who work in the city live. Brussels is by far the biggest urban region, spread over the Brussels-Capital Region, the Walloon Region and the Flemish Region. Liège and Charleroi are the two major cities in the Walloon Region. Flanders' central polycentric "metropolitan core area" is the area in the Antwerp, Ghent, Brussels and Leuven quadrangle (Boussauw et al. 2018).

Chart 7
The Belgian urban regions



Sources: Vanderstraeten et al. (2017)

We made several small adjustments to the urban classification of the municipalities given in Vanderstraeten et al. (2019). First, due to a few recent mergers of municipalities, some urban regions are extended. Second, we also constructed a commuter belt for the municipalities in the south of Belgium close to Luxembourg city (the capital of Luxembourg), as they consist of a high degree of international commuters. Third, we defined municipalities not belonging to any urban region as being the rural region of each province. Finally, we also separately analyse the coastal region and a category of (non-coastal) tourist areas. In particular, we add coastal municipalities that do not belong to the urban regions of Bruges and Ostend to the coastal region and we classify a municipality as touristic if the share of holiday houses in the sales data is higher than 15 %, which is the case for 15 municipalities, mainly situated in the south of Wallonia.

4.2 Cross-sectional breakdown of house prices in 2021

Chart 8 shows the average houses prices in the Belgian municipalities in 2021 and their breakdown into municipality location value and quality of dwellings sold. They are expressed as a percentage difference relative to a municipality with an average location value and an average dwelling quality. Table 2 presents these results at the urban region level for the Belgian urban regions. Note that our year "2021" corresponds to the period 2020Q3-2021Q2.

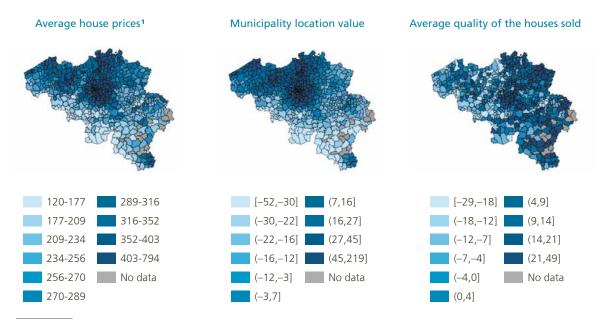
Although Belgium is a relatively small country, we observe big differences in average prices between municipalities (chart 8, left graph). The bottom 10 % of municipalities have an average house price of less than € 177 000, while this figure is more than € 403 000 for the top 10 %.

These wide price differentials are mainly the result of differences in the municipality location value (chart 8, middle graph). While the location of the 10th percentile municipality is 30 % cheaper than the average municipality, the location of the 90th percentile municipality is 45 % more expensive. The municipality location value is strongly correlated with the share of highly-educated young adults in 2011 (see chart 9) (a correlation of 0.7 for the 100 biggest municipalities), which is most likely driven by their higher income, wealth and parental financial assistance.

Also, differences in dwelling characteristics (chart 8, right-hand graph) explain a large but smaller fraction of the average price differences across municipalities. They reflect differences in the average characteristics of the dwellings sold, for which detailed graphs are given in Appendix B. While the average quality of the houses sold in the 10th percentile municipality are 18 % lower than for the average municipality, it is 21 % higher for the 90th percentile municipality. These quality differences can partly be explained by four historical patterns. First, Belgium was an early industrialised country and one can clearly see two old industrial axes: the line between Liège, Charleroi and Mons, and the line along the Dender river between Geraardsbergen and Aalst. The houses in these municipalities are on average old and small in size. A second historical pattern is the higher quality

Chart 8

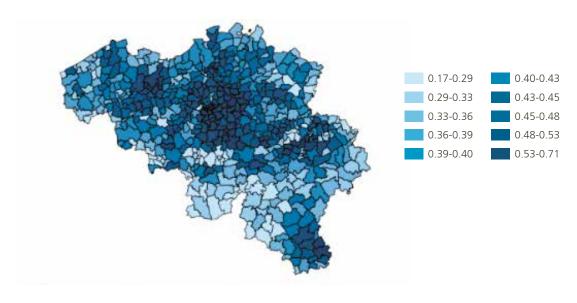
Average house prices of the municipalities in 2021, municipality location value and dwelling quality (in € thousands (left-hand graph); relative difference from the average municipality, in % (middle and right-hand graph))



¹ Note that the arithmetic average price is shown in the left-hand graph instead of the geometric average price and that our year "2021" corresponds to the period 2020Q3-2021Q2.

of houses in the east of Flanders, which is the result of the younger population and younger dwelling stock. The third pattern is the lower quality of houses in cities, as townhouses are on average smaller, older and more likely to be terraced. This lower quality of townhouses explains why average prices in many cities are lower than their surrounding agglomeration, rural-urban fringe and commuter belt, as the lower quality more than offsets the higher location value of the city. Finally, the rural-urban fringe often has higher values for housing characteristics than in the commuter belt. More specifically, there is a strong correlation (0.43) between the location effect of the city and the extent to which the quality of housing characteristics is higher in the urban fringe than in the commuter belt. This means that attractive cities also have a rural-urban fringe with high house prices, not only because of their location value, but also because of the high-quality housing characteristics. This implies that affordable housing in those cities is also a spatial challenge, because the more affordable houses are located in their commuter belt, which is further away from the city.

Chart 9
Share of highly-educated inhabitants in the 25-35 years age cohort in 2011
(in decimals)



Source: Vastmans and Dreesen (2021).

Table 2

Average house prices, location value and dwelling quality of the urban regions in 2021

(relative difference compared to the average municipality, in %)

		Average house prices					Location value				Average quality				p.m. Share highly- educated (in %) ²	
	City	Agglomeration	Rural-urban fringe	Commuter belt	Rural area ³	City	Agglomeration	Rural-urban fringe	Commuter belt	Rural area ³	City	Agglomeration	Rural-urban fringe	Commuter belt	Rural area ³	City
Large cities																
Brussels	69	38	44	-5		91	32	21	-6		-12	5	19	1		50
Ghent	19	31	12	-1	-12	48	20	8	0	-6	-20	9	4	-2	-6	56
Antwerp	8	31	31	8	5	33	28	10	10	-7	-19	2	19	-2	13	39
Liège	-42	-37	-18	-23	-24	-23	-27	-25	-29	-28	-24	-14	10	7	6	41
Charleroi	-55	-47	-34	-36	-43	-43	-39	-34	-39	-37	-21	-12	1	5	-10	22
Medium and smal	l cities	;														
Leuven	40	44	37	1	-9	57	22	11	-11	-18	-11	18	24	13	12	71
Bruges	9		14	26	-4	25		6	21	-5	-13		8	4	1	45
Hasselt	9	6	3	-1	-11	0	-18	-21	-22	-25	9	29	31	27	19	52
Mechelen	5	27	32	13	5	30	20	22	1	-7	-19	6	9	12	13	49
Luxembourg-city				0	-35				-12	-40				13	7	55
Sint-Niklaas	-8		-3	19	-12	7		2	5	-6	-14		-5	14	-6	39
Namur	-8		-2	-27		-11		-24	-29		4		28	3		43
Ostend	-11	-3	-5	-5	-4	4	1	-3	1	-5	-14	-4	-2	-6	1	34
Turnhout	-11	35	27	14	5	-1	-4	-9	-8	-7	-10	41	39	23	13	37
Roeselare	-13		-7	-10	-4	-9		-15	-14	-5	-5		9	5	1	43
Genk	-14		-3	-5	-11	-19		-22	-30	-25	7		25	35	19	27
Kortrijk	-19	-20	-16	-31	-4	-6	-15	-16	-21	-5	-14	-6	0	-12	1	46
Tournai	-33		-37		-43	-26		-33		-37	-8		-6		-10	39
Verviers	-34	-37	-30	-15	-24	-26	-31	-28	-24	-28	-11	-8	-3	12	6	30
Mons	-43	-59	-41		-43	-35	-48	-39		-37	-13	-21	-3		-10	41

Sources: FPS Finance, VEKA, Brussels Environment, SPW Wallonie, own calculations.

4.3 Price growth before and during the first COVID year at the urban region level

We estimated the hedonic price index at the municipality and urban region level. Appendix C shows that the hedonic index at the municipality level is much less volatile than the average price index, as the latter is strongly affected by quality composition effects. For the remainder of this section, we focus on the analysis of the urban region hedonic indices with emphasis on the comparison of the first COVID year with the previous decade.

Table 3 shows the quality-adjusted house price growth for the Belgian urban regions, both the cumulative increase for the period 2012-2021 and the yearly price growth in the first COVID year (i.e. the price growth

¹ Urban levels that do not exist for a certain urban region are denoted by empty cells. Note also that the year "2021" corresponds to the period 2020Q3-2021Q2.

² Share of highly-educated inhabitants in the city's 25-35 year age cohort in 2011 (Vastmans and Dreesen, 2021).

^{3 &}quot;Rural area" corresponds to the municipalities in the province of the city that do not belong to any urban region.

between the periods 2019Q3-2020Q2 and 2020Q3-2021Q2). The first column of the table shows the share of highly educated young adults (aged 25-35 years) of each core city (urban level 0) in 2011.

The sharp rise in house prices in the first COVID year was widespread within Belgium, with yearly price growth ranging between 4 and 8 % in most urban regions.

We do not find any evidence of a reversal of the intra-urban house price patterns over the past decade, when price growth in cities had outpaced that of the more rural areas. In particular, over the previous decade as well as the first COVID year, price growth in the cities continued to outpace that of the surrounding rural-urban fringe

Table 3

Hedonic index of the Belgian urban regions: price growth for the periods 2012-2021 and 2020-2021 (in %)

	p.m.	Price growth 2012-2021						Price growth 2020-2021						
	Share highly- educated (in %)²	highly- educated												
	Gity	City	Agglomeration	Rural-urban fringe	Commuter belt	Rural area³	City	Agglomeration	Rural-urban fringe	Commuter belt	Rural area³			
Large cities														
Brussels	50	24.9	22.5	19.9	21.2		6.5	5.6	5.4	6.2				
Ghent	56	41.4	30.8	26.6	25.2	26.7	8.0	6.4	6.0	6.3	7.4			
Antwerp	39	32.9	25.1	19.5	23.2	20.6	6.8	7.0	7.0	5.3	6.5			
Liège	41	18.3	22.1	18.8	19.3	17.7	6.8	6.5	0.1	4.6	1.3			
Charleroi	22	12.5	17.1	16.0	13.0	12.3	4.0	4.4	4.7	4.4	4.7			
Medium and small cities														
Leuven	71	29.7	23.2	24.0	21.5	16.7	6.5	4.8	6.4	4.4	3.4			
Luxembourg-city	55	33.6				19.9	8.1				5.0			
Hasselt	52	24.4	20.6	17.1	20.7	17.8	9.6	8.0	3.5	9.5	5.1			
Mechelen	49	35.1	31.8	27.7	19.6	20.6	7.0	10.0	9.0	7.5	6.5			
Kortrijk	46	26.2	20.5	23.8	20.0	21.3	5.7	2.7	5.3	5.9	5.8			
Bruges	45	22.9		20.1	19.6	21.3	6.0		4.8	7.2	5.8			
Namur	43	19.6		18.3	19.4		7.0		5.5	3.7				
Roeselare	43	21.5		23.3	28.5	21.3	3.6		8.6	7.1	5.8			
Mons	41	11.6	10.2	13.8		12.3	2.5	2.5	4.3		4.7			
Sint-Niklaas	39	28.0		22.5	21.6	26.7	5.9		6.0	5.7	7.4			
Tournai	39	11.2		9.1		12.3	4.1		4.9		4.7			
Turnhout	37	14.8	10.2	15.2	16.7	20.6	6.7	12.1	3.4	4.6	6.5			
Ostend	34	20.1	17.8	21.1	18.7	21.3	6.3	5.0	5.7	5.2	5.8			
Verviers	30	16.5	12.2	11.8	21.7	17.7	7.6	0.7	-1.0	-1.2	1.3			
Genk	27	15.2		24.5	10.3	17.8	5.3		10.7	4.4	5.1			

Sources: FPS Finance, VEKA, Brussels Environment, SPW Wallonie, own calculations.

¹ Note that our years are shifted backwards by two quarters (e.g. our year "2021" corresponds to the period 2020Q3-2021Q2).

² Share of highly-educated inhabitants in the city's 25-35 year age cohort in 2011 (Vastmans and Dreesen, 2021).

^{3 &}quot;Rural area" corresponds to the municipalities in the province of the city that do not belong to any urban region.

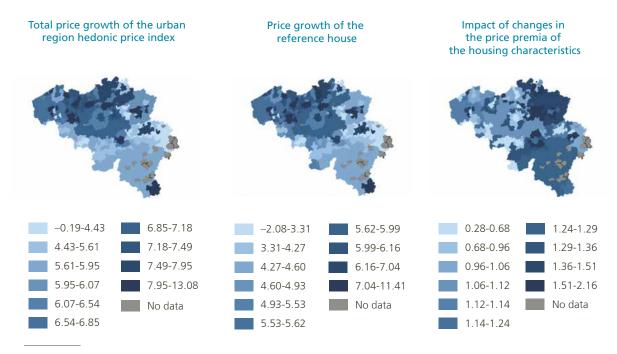
and commuter belt by about one-fifth on average. For the first COVID year, this corresponds to a 1 percentage point higher price rise.

Nor do we find any reversal of the inter-urban price patterns, as the correlation between the pre-COVID trend (2012-2020) and price increase in the first COVID year is 0.4 for cities (urban level 0). The price growth in these cities continues to be strongly positively correlated (0.4) with the share of highly-educated young adults. This finding is in line with Vastmans and Dreesen (2021), who argue that the higher demand from young higher-educated buyers is the main explanation for urban price surges of houses in the Flemish Region. In addition, we also find that there is strong positive correlation (0.4) between the growth in the price index and the growth in homeownership in Flemish cities between 2018 and 2021. This suggests that investors are not crowding out households in the cities with the largest price pressures for houses. But this does not mean that investors and the search for yield behaviour have had no price impact. They are certainly part of the residential property demand, but more so in cities than elsewhere, and more for apartments than houses (Vastmans and Dreesen, 2021)¹.

Furthermore, house prices rose very strongly (+9%) in the coastal municipalities and in the touristic municipalities, which are mainly the green *communes* in the Walloon Region. This likely reflects higher demand for second homes in the first COVID-19 year.

Chart 10

Breakdown of the 2020-2021 price growth of the urban regions' hedonic house price index into the price growth of the reference house and the impact of changes in the housing preferences 1 (in %)



¹ Based on Census 2011 data and some recent trends, Vastmans and Dreesen (2011) found that, even in the large Flemish cities, the share of home-ownership is much higher for houses than for apartments. Ghent has the lowest share of home ownership in houses, namely 71% in 2011. This clearly illustrates that the market for houses is not dominated by investors in Belgium, even not in cities. Moreover, the share of houses in the private rental market is falling and the share of apartments rising, based on survey evidence in Flanders. Conversely, investors are more active in the market for (new-build) apartments.

¹ Note that our years are shifted backwards by 2 quarters (e.g. our year "2021" corresponds to the period 2020Q3-2021Q2).

Finally, the slightly increased price discount of terraced houses, small houses and houses with a small garden in the first COVID year had a slightly negative impact on the value of the average city house. Chart 10 breaks down the urban region hedonic price increase in 2021 (left-hand graph) into the price growth of the reference house (middle graph) and the impact of changes in the price premia of the housing characteristics (right-hand graph). The reference house of each municipality corresponds to a 50-year-old terraced house with an EPC score of 350 kWh/m², not officially renovated, a dwelling surface of 150 m² and a garden of 200 m² (see also Section 3.1). While we find that changes in the price premia in the first COVID year had a larger positive impact on the hedonic index outside cities compared to that of cities (i.e. the lighter spots on the map in the right-hand graph are mostly cities), the difference is limited to no more than 2 percentage points¹. Still, it implies that the gap between the price growth of the reference dwelling between cities and rural areas is slightly larger than the gap between the total hedonic price growth.

5. Conclusion

This paper develops new hedonic house price indices for Belgium and analyses the impact on prices of changes in dwelling characteristics and housing preferences.

House prices rose very strongly in the first COVID year and this increase was not driven by changes in the quality of the property sold: there has not been any significant increase in dwelling or garden size, for example, compared to the houses that were sold prior to the pandemic. Price growth continued to be slightly higher in cities than in their rural-urban fringe and residential commuter belts and it also continued to be higher in cities with a large share of highly-educated young adults. However, the final impact of COVID-19 and the structural increase in working from home remains to be seen, given that household relocation decisions take time and are not easily made in the midst of a pandemic.

Turning to the longer term, we show that the price of an identical house has increased by 7 % less over the past decade compared to the average prices of the houses sold. This divergence is mainly the result of improvements in the energy efficiency of houses. As this energy efficiency will need to improve a lot more to reach the European climate goal of having an energy-efficient building stock by 2050, it will only become more important to take into account these improvements for the construction of house price indices.

¹ Note that one should compare the difference in the changing coefficients effect between municipalities. The level of the changing coefficients effect is larger than zero and ranges between 0.28 p.p. and 2.16 p.p. as the terraced house is our reference dwelling and the share of detached houses is larger than zero even for cities.

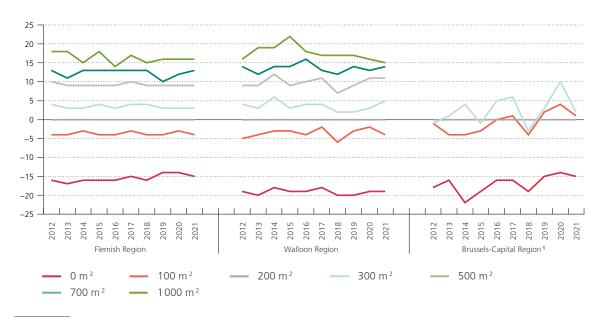
Appendix A Estimated price premia of the hedonic house price model

Charts 11-16 show a selection of estimated price premia for the hedonic house price model (1)¹. These are obtained by applying the transformation $\exp(\hat{\beta}_t^k)$ -1 of Halvorsen and Palmquis (1980) and which for most coefficients is almost identical to the alternative transformation proposed by Kennedy (1991) and Van Garderen and Shah (2002). The estimation errors of the (untransformed) estimated coefficients $\hat{\beta}_t^k$ are shown in chart 17. The standard error of most estimated coefficients amounts to about 1 p.p., but is larger for apartments in Wallonia, and for houses in Brussels because of their smaller number of observations. Finally, the estimated price premia of energy quality were discussed earlier in detail in box 1.

A.1 Houses

Chart 11 Estimated price premium of garden size

(in %, price difference to a comparable house with a garden size of 200 m²)



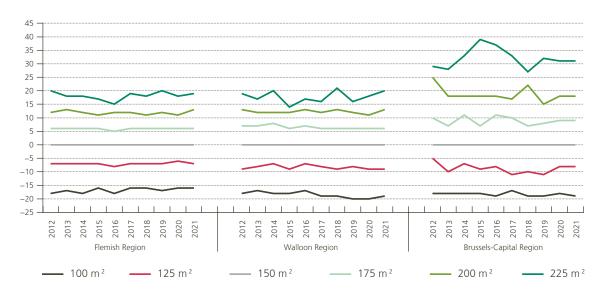
¹ The price premia for larger garden sizes are not shown for the Brussels-Capital Region, because there were not enough observations.

¹ Note that our years are shifted backwards by two quarters (e.g. our year "2021" corresponds to the first COVID year 2020Q3-2021Q2).

Chart 12

Estimated price premium of dwelling surface

(in %, price difference to a comparable house with a dwelling surface of 150 m²)

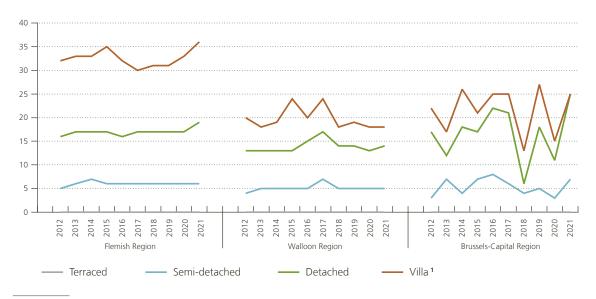


Sources: Brussels Environment, FPS Finance, SPW Wallonie, VEKA, own calculations.

Chart 13

Estimated price premium of different dwelling types

(in %, compared to a terraced house with otherwise comparable characteristics)



¹ The villa classification corresponds to a more premium detached dwelling and its price premium is therefore equal to the sum of the price premia of villa and detached dwelling. While the majority of detached dwellings are also classified as villas in the Brussels-Capital Region, this is only the case for 4% of all detached houses in the Flemish and Walloon Regions.

Chart 14

Estimated price premium of age

(in %, price difference to a comparable house with an age of 50 years)



Sources: Brussels Environment, FPS Finance, SPW Wallonie, VEKA, own calculations.

1 For Brussels-Capital Region, several price premia are not estimated due to to small number of young houses in the sample.

A.2 Apartments

Chart 15

Estimated price premium of dwelling surface

(in %, price difference to a comparable apartment with a dwelling surface of 100 m²)



Chart 16

Estimated price premium of age

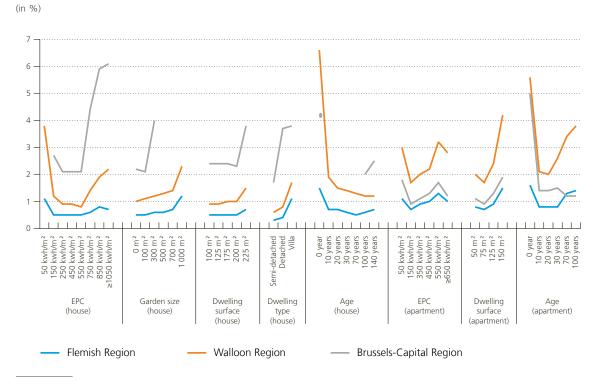
(in %, price difference to a comparable apartment with an age of 50 years)



Sources: Brussels Environment, FPS Finance, SPW Wallonie, VEKA, own calculations.

A.3 Standard error for a selection of the estimated coefficients in 2021

Chart 17
Standard error for a selection of estimated (untransformed) coefficients in 2021



A.4 Comparison of the estimated price premia in 2021 and 2019

Table 4 Difference of the estimated price premia in 2021 and 2019 and Z-score of the statistical significance test 1

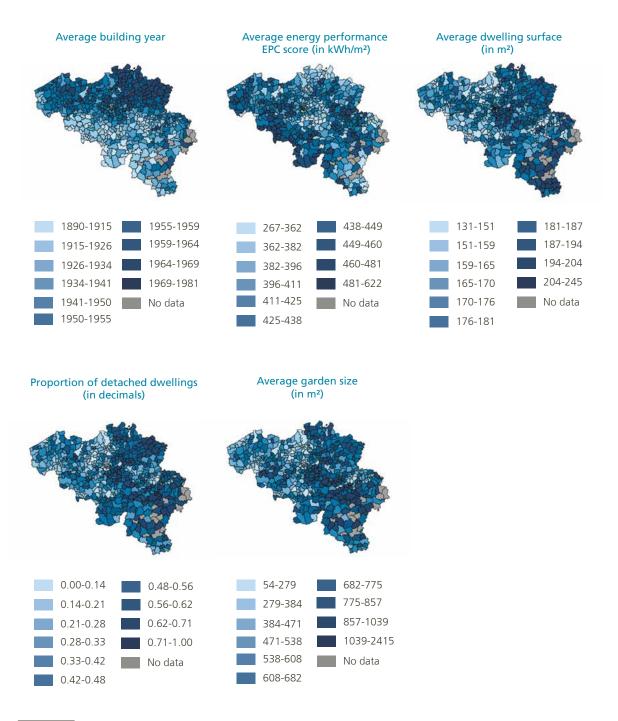
	Flemish	Region	Walloon	Region	Brussels-Cap	oital Region	Belgium			
	2021-2019 price premium difference	Z-score	2021-2019 price premium difference	Z-score	2021-2019 price premium difference	Z-score	2021-2019 price premium difference	Z-score		
A. Dwelling type (reference category is terraced)										
Semi-detached	0.1	0.1	-0.6	-0.8	1.9	0.7	-0.2	-0.4		
Detached	2.0	2.9	0.2	0.1	7.2	1.2	1.5	2.5		
B. Garden size (reference cat	B. Garden size (reference category is 200 m²)									
0 m²	-1.0	-1.6	1.8	1.5	0.0	0.0	-0.3	-0.5		
100 m²	-0.2	-0.4	-1.2	-0.8	-0.9	-0.3	-0.6	-1.0		
300 m²	0.7	0.8	2.4	1.3	-0.5	-0.1	0.9	1.2		
400 m²	-0.1	-0.1	-3.2	-1.8			-0.9	-1.2		
500 m²	0.6	0.6	1.4	0.7			0.6	0.7		
600 m²	-0.7	-0.7	3.0	1.4			0.1	0.1		
700 m²	2.1	1.9	-0.5	-0.2			1.4	1.3		
800 m²	0.1	0.1	3.2	1.3			0.9	0.8		
900 m²	0.1	0.1	1.5	0.6			0.9	0.7		
1 000 m²	0.0	0.0	-1.5	-0.4			-0.5	-0.3		
C. Dwelling surface of hous	e (reference	category is 1	50 m²)							
0 m²	-0.9	-0.7	1.1	0.5	-1.0	-0.1	0.1	0.1		
100 m²	0.3	0.6	0.5	0.5	-0.3	-0.1	0.4	0.8		
125 m²	-0.2	-0.3	-1.2	-1.0	2.7	0.9	-0.4	-0.7		
175 m²	0.0	0.0	0.6	0.4	0.9	0.3	0.1	0.2		
200 m²	1.0	1.4	0.2	0.1	3.0	0.8	0.8	1.1		
225 m²	-0.9	-0.7	4.6	1.8	-0.3	0.0	0.4	0.4		

¹ For the testing of the equality of the price premia, the Z-score of Paternoster et al. (1998) is computed for the statistical test of equality of coefficients estimated on independent samples. This test is computed using the standard errors of the untransformed coefficients of Figure 17. A Z-score larger than 2 in absolute value means that the difference of the price premia in statistically significant at the 95 % confidence level. Finally, note that our years are shifted backwards by 2 quarters (e.g. our year "2021" corresponds to the first COVID year 2020Q3-2021Q2).

Appendix B Municipality average of the characteristics of the sold houses in 2021

Chart 18

Municipality average for a selection of dwelling characteristics of houses sold in 2020Q3-2021Q2



Appendix C Hedonic house price index at the municipality level

This section shows the results of the estimated hedonic index of the 581 Belgian municipalities. The methodology can be found in Reusens, Vastmans and Damen (forthcoming).

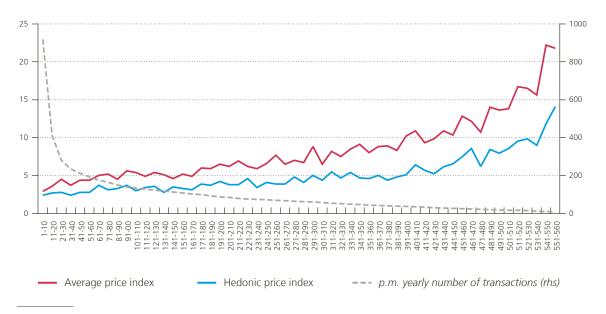
Chart 19 shows the standard deviation of the yearly growth in our municipality index as well as of that of the (arithmetic) average price index. This is believed to be a good indicator of the precision of our hedonic index estimates. While a certain degree of volatility in the growth rates can reflect changing local or aggregate price dynamics, a highly volatile growth rate is very likely to be largely driven by estimation noise.

First, we find a clear negative relationship between the number of transactions and the volatility of the two house price indices. Municipalities with few transactions have a volatile house price index. Conversely, the biggest municipalities have a very low standard deviation from their yearly growth of about 2.9 p.p., which is only slightly higher than the standard deviation from the yearly growth of the Belgian aggregate house price index discussed in section 3.5, which equals 2.0 p.p..

Second, by correcting for the impact of quality composition effects, the hedonic index is substantially less volatile than the average price index. The gain in volatility is larger for municipalities with a smaller number of transactions. While the standard deviation from the yearly growth is only about 20 % lower for the biggest municipalities, it is around 35 % lower for the first half of the municipalities surveyed and about 41 % for the second half. Because of the law of large numbers, quality composition effects are greater when the number of transactions is smaller.

All in all, while being substantially less volatile than the average price index, the hedonic house price index remains volatile, especially for the smallest municipalities. This higher volatility can be the result of unobserved

Chart 19
Standard deviation of the yearly growth rate of the hedonic and average price index, by municipality number (sorted by the decreasing number of yearly transactions (right-hand scale)) ¹ (in p.p.)



¹ The graph shows the average standard deviation of 10 municipalities with a similar number of transactions (for example, "1-10" is the average of the standard deviation for the 10 largest municipalities). We left out about 20 municipalities with too few transactions.

dwelling characteristics, local differences in housing preferences and idiosyncrasies of the transaction process related to, for instance, the bargaining power of the buyer and seller. As these do not reflect fundamental price dynamics, the price index at the municipality level should be interpreted with care, especially for the smallest municipalities.

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Conventional signs

% per cent

e.g. exempli gratia (for example)

i.e. id est (that is)p.m. pro memoriap.p. percentage point

List of abbreviations

COVID-19 Coronavirus disease-19

EPC Energie performance certificate

EU European Union

European Statistical Office

FPS Federal Public Service

GAPD General Administration of Patrimonial Documentation

KWh Kilowatt-hour

NBB National Bank of Belgium

SPW Service public de Wallonie Statbel Belgian Statistical Office

VEKA Vlaams Energie- en Klimaatagentschap

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